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Police & Crime Panel for Lancashire

Monday, 7th December, 2020 6.30 pm Virtual Meeting <u>Join Here</u>

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15.	Annual Finance Briefing - 5.30pm Wednesday 9th December 2020	
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	An item of urgent business may only be considered under this heading where, by reason of special circumstances to be recorded in the Minutes, the Chairman of the meeting is of the opinion that the Item should be considered at the meeting as a matter of urgency. Wherever possible, the Secretary of the Panel should be given advance warning of any Members intention to raise a matter under this heading.	
19.	Date of Next Meeting (including Confirmation Hearing Arrangements and spare date arrangements)	
	The Chair will outline:	
	Confirmation Hearing to take place at 5pm on 18 th January 2021.	

Scheduled Panel Meeting on 18th January 2021 to be moved to 2nd February 2021 at 10am (which is the 'spare' meeting date scheduled in case the Precept is not agreed).

Therefore the 'spare' meeting is now scheduled for 5.30pm on 15th February 2021.

Date Published: 27th November 2020

Police and Crime Panel for Lancashire

Minutes of the meeting held on Wednesday 16th September 2020

Present:

Chair

Councillor Alistair Bradley, Chorley Borough Council

Committee Members

Councillor Mohammed Khan, Blackburn with Darwen Borough Council

Councillor Mark Smith, Blackpool Borough Council

Councillor Mark Townsend, Burnley Borough Council

Councillor Robert Rigby, Fylde Borough Council

Councillor Keith Iddon, Lancashire County Council

Councillor Jason Wood, Lancaster Borough Council

Councillor Sue Bibby, Ribble Valley Borough Council

Councillor Jackie Oakes, Rossendale Borough Council

Councillor Gareth Dowling, West Lancs Borough Council

Councillor Roger Berry, Wyre Borough Council

Councillor Peter Le Marinel, Wyre Borough Council

Also in attendance

- Clive Grunshaw, Police and Crime Commissioner
- Angela Harrison, Office of the Police and Crime Commissioner
- Steve Freeman. Office of the Police and Crime Commissioner
- Ian Dickinson, Office of the Police and Crime Commissioner
- David Fairclough, Secretary
- Phil Llewellyn, Governance and Democratic Manager

1. Welcome and Apologies

The Chair, Councillor Alistair Bradley welcomed all to the meeting, and advised how the remote meeting would operate Apologies had been received from Councillors Afraiz Anwar, Robert Boswell, Munsif Dad, Ivan Taylor, Alistair Sinclair, Simon Hore, David Whipp, and the new Independent Co-opted Member, Mimi-El Khatam.

2. Minutes of the AGM Meeting held on 6th July 2020

RESOLVED – That the Minutes of the AGM Meeting held on 6th July 2020 be agreed as a correct record, subject to the inclusion of Councillor Gareth Dowling being in attendance.

3. Declarations of Interest

No Declarations of Interest were submitted.

4. Public Questions

No public questions had been received.

5. Membership of the Panel 2020/21

Further to discussions at the last meeting, the Secretary of the Panel, David Fairclough, verbally reported that the Panel for 2020/21 would consist of 18 Members, subject to confirmation of the three 'top up' places by the Secretary of State.

The three 'top up' Conservative Members were Councillors Sue Bibby (Ribble Valley), Peter Le Marinel (Wyre) and Robert Rigby (Fylde).

David read out a list of the appointed Members to the Panel as at September 2020.

RESOLVED – That the update be noted.

6. Appointment of Independent Co-opted Members

David Fairclough verbally reported that following the recent recruitment process for two new Independent Co-opted Members, that one appointment had been made – Mimi El Khatam, who was unable to attend the meeting today, but was looking forward to commencing her new role.

The remaining position would remain vacant, but would be advertised again in due course.

RESOLVED – That the update be noted.

7. Recruitment of Chief Constable

The PCC presented his report, which informed the Panel of the retirement of the current Chief Constable, Andy Rhodes, and which outlined the timescales and process for the recruitment of a replacement Chief Constable.

The report outlined the achievements of Mr Rhodes, who would be retiring on 6th April 2021 following 30 years service in policing.

The timetable for recruitment was outlined, leading to the start date of the new Chief Constable on 7th April 2021. It was proposed that the Secretary, David Fairclough, independently observe the recruitment process, and that the Panel would hold a confirmation hearing to consider the appointment on 7th December 2020.

RESOLVED – 1) That the report be noted and that a Confirmation Hearing be held on 7th December 2020 to enable the Panel to review the recruitment process and proposed appointment in accordance with legislation.

2) That the role of the Secretary in observing the recruitment process on behalf of the Panel be noted and agreed.

8. Performance Monitoring Report

The Commissioner presented his latest report, and particularly highlighted the impact of Covid-19 and related increased criminality, commenting that it made it very hard to compare statistics at the present time in a meaningful way. Funding was also a major concern in the current environment, in terms of the impact on residents and council tax collections, and also the forthcoming three year Spending Review, which was scheduled to be announced by the Chancellor in November.

The Commissioner received questions and comments from Panel Members, agreeing to provide information on the allocation of extra funding for the following - Domestic Abuse, thefts and burglary in West Lancashire and Burnley, as well for small charities working with vulnerable young people at risk of serious violence.

The Commissioner also provided a response to a question on speeding motorists and safety and advised of the work of the Lancashire Road Safety Partnership and Police in this regard. The Commissioner also advised in response to a question on staff welfare and the impact of Covid on attendance, that sickness had actually reduced, but that there were welfare challenges in terms of mental health that needed to be managed as a result.

The Commissioner confirmed that the recruitment of new officers was on target, and that support roles would be backfilled when these staff were recruited to become officers.

RESOLVED – That the report be noted.

9. PCC Decisions

A report was submitted on decisions made by the Commissioner and the Director since the last meeting of the Panel on 6th July 2020.

RESOLVED – That the report be noted.

10. National Review of Police and Crime Commissioners

A report was submitted which outlined the response provided on Part One of the National Review of the Police and Crime Commissioner Model.

Towards the end of July 2020, the Government announced the review of the Police & Crime Commissioner (PCC) model. A copy of the Local Government Association (LGA) briefing on the terms of reference was sent individually to Panel Members on 31st July 2020. It was noted from this that part one of the review was looking at the role of panels and chairs.

The closing date for submission to the Home Office was very short with a date of 4th September 2020.

On 10th August 2020, the Secretary wrote all Panel Members who were provided the key research questions for part one of the review which included further information about the themes the Home Office would like to consider and invited comments.

In the short time available two responses were received from Panel Members as per the document attached to the agenda and these were submitted to the LGA on 25th August 2020.

RESOLVED – That the report and response submitted be noted.

11. Forward Plan 2020/21

Ahead of discussion of the report and its recommendations, the Panel received an update from Cllr Berry on the work of the Frontline Policing Task and Finish Group from the last Municipal Year, which had been circulated ahead of the meeting.

At the last meeting the Chair suggested that Covid-19 recovery and Community Cohesion were areas of the scrutiny the Panel may wish to look at during 2020/21 and it was recommended that Covid-19 action and recovery be regularly reported and be a separate agenda item for the remaining scheduled full panel meetings.

Since the last meeting all Panel members were also further invited to suggest areas for additional scrutiny this year on consideration of the Commissioners Annual Report and Performance Reports at the AGM in July 2020.

The responses were as follows:

- 1. Local & Neighbourhood Policing Strategy Lead Councillor Jackie Oakes
- Police Response Team Funding & Expenditure Lead Councillor Roger Berry
- 3. Violence Reduction Network Suggested lead TBC
- 4. Volunteering Services TBC
- 5. Community Cohesion Building Confidence in Local Communities Lead Councillor Mohammed Khan

Following discussion, it was agreed that the Volunteering Services, Task and Finish Group be carried forward to the next Municipal Year, and the Forward Plan updated accordingly.

The next steps were that Officers would liaise with the Leads and seek further nominations and arrange meetings so that work could commence.

RESOLVED – That:

- 1) The report from the Frontline Policing Task and Finish Group be noted.
- 2) That Covid-19 be a regular agenda item for 2020/21.

3) That the Forward Plan be agreed and Task and Finish Groups set up and progressed as agreed at the meeting.

12.LGA Annual PCP Workshop 2020

Phil Llewellyn reported that the rearranged LGA Annual PCP Workshop would be held virtually on Tuesday 22nd September 2020, and that feedback from the event would be given at the next meeting.

RESOLVED – That the update be noted.

13.9th Annual PCP Conference – November 2020

Phil Llewellyn reported that the Annual PCP Conference organised by Frontline Associates was scheduled for Monday 23rd and Tuesday 24th November, with the Vice Chair, Asad Laher and himself due to attend, although it looked increasingly likely that the event would be a virtual event, and that feedback would be given at the next meeting.

RESOLVED – That the update be noted.

14. Monitoring of Complaints

David Fairclough reported on the current position with regard to communications relating to potential complaints received up to 31st August 2020 in relation to the PCC, and advised that no further complaints had been received at that date.

RESOLVED – That the update be noted.

15. Urgent Business

There were no items of Urgent Business.

16. Date of Next Meeting

The Vice Chair in the Chair as the video connection with the Chair had been lost.

The next meeting of the Panel would be held at 6.30pm on Monday 7th December 2020 in Meeting Room A, Town Hall, Blackburn, or via Remote Meeting, directly preceded by the Confirmation Hearing for the new Chief Constable.

Signed	Chair
	2020

Agenda Item 6

Police and Crime Panel for Lancashire

Meeting to be held on the 7th December 2020

Confirmation Hearing Process

Contact for further information: David Fairclough, Secretary to Police & Crime Panel, david.fairclough@blackburn.gov.uk

Executive Summary

To receive a report on the Confirmation Hearing Process

Recommendation

The Panel is asked to receive the report.

Information

A principal role for the Police and Crime Panel is to conduct confirmation appointment hearings for some senior staff including the Chief Constable.

The pool of potential Chief Constables is small, but the appointments process benefits from a degree of external oversight. At their meeting in September the Police and Crime Panel agreed that the Secretary monitor the recruitment process acing as a (virtual) observer to reassure the Panel that a fair and transparent process would be conducted by the Commissioner. This process is ongoing due to the postponement of the recruitment process from November to December due to Covid restrictions being in place.

Police and Crime Panels should aim to compliment these internal Police and Crime Commissioner systems for appointing staff rather than duplicate or restage the interviews.

Indeed, the Panel is required to hold Confirmation Hearings and make a report to the Commissioner which must include a recommendation as to whether or not the candidate should be appointed. The Panel needs to be satisfied as to the suitability of the Police and Crime Commissioners nomination for appointment.

To carry out their assessment and scrutiny, Panels should follow a narrow set of key lines of enquiry. These should focus on the individual's capability and expertise, his/her professional competence and personal independence and his/her understanding of the Commissioners Police and Crime Plan. Suitable questions should test the candidate's professional judgement and insights and whether he/she would feel able to act in a manner that is operationally independent of the Commissioner but under his strategic direction.

The Panel will need to assure itself that the nominated candidate would be able to advise the Commissioner effectively and understand the need to be held to account by the Commissioner for the conduct of the role.

Accordingly at the confirmation hearing the Panel can ask questions of the nominated candidate to establish their suitability for their role as recommended by the Police and Crime Commissioner. Following the hearing the Panel is then required to review the proposed appointment in private.

The outcome is then reported at the end of the confirmation hearing and the panel is required to publish it's report of the confirmation hearing on its website and send copies to each Local Authority. The Panel Chair is also required to write to the Commissioner to report whether the Panel recommends appointment or not.

In the case of the appointment of the Chief Constable the Panel has the power to veto the appointment on the basis of a majority of two thirds of membership of the whole panel (not only those present at the meeting). If the Panel exercises its veto, the Commissioner must not appoint that candidate to Chief Constable.

The Police and Crime Panel in order to carry out this function will meet for a confirmation hearing on the 18th January 2021. Prior to this confirmation hearing a private pre meeting for all members of the Panel will be held at 5.30 pm on 12th January 2021. At this meeting the details of the nominated candidate will be available to the Panel Members along with the criteria used to assess the suitability of the candidate for the appointment by the Police and Crime Commissioner and his recruitment panel, the reasons the candidate satisfies those criteria, and the terms and conditions on which the candidate is to be appointed. Panel Members therefore will be able to draw on this information in order to prepare their key lines of enquiry for the confirmation hearing and make their report.

In addition, the Secretary has asked that the Panel receive a report from the independent member appointed to be part of the recruitment process itself by the Commissioner. The Panel is advised that Police & Crime Commissioners are required to appoint an independent member as part of the recruitment process. The independent members' role being to ensure the selection and appointment process for chief constables is conducted openly and fairly and will provide a further assurance that the candidate appearing before the Panel in January has been appointed on merit.

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N/A.

Implications:

This item has the following implications, as indicated:

Risk Management

The requirement for an Independent Police and Crime Panel for Lancashire is in accordance with the provisions of the Police Reform and Social Responsibility Act 2011. The role of the Panel is to scrutinise. The appointment of the Chief Constable is subject to a confirmation hearing in accordance with the role and function of the Panel.

Legal Implications

The role of the Panel includes the scrutiny of the actions of the PCC in respect of his Police & Crime Plan and use of resources to deliver effective Policing across Lancashire. The appointment of the Chief Constable is subject to a confirmation hearing in accordance with the role and function of the Panel. This report is in accordance with those responsibilities.

Local Government (Access to Information) Act 1985

List of Background Papers

LGA Good Practice for Police and Crime Panels - Guidance Document	May 2015	David Fairclough Secretary to the Police & Crime Panel
LGA Policing and Fire Governance - Guidance for Police and Crime Panels	July 2019	David Fairclough Secretary to the Police & Crime Panel
Police and Crime Panels Guidance on Confirmation Hearings	August 2012	David Fairclough Secretary to the Police & Crime Panel

Reason for inclusion in Part II, if appropriate N/A

Agenda Item 8

POLICE AND CRIME PANEL

Meeting to be held on 7 December 2020

Police & Crime Plan Performance Monitoring Report

Contact for further information Ian Dickinson, 01772 533587, Office of the Police and Crime Commissioner, ian.dickinson@lancashire-pcc.gov.uk

EXECUTIVE SUMMARY

The Purpose of this report is to provide Members of the Panel with an update on progress in delivering the current Police and Crime Plan (the Plan) for Lancashire 2016-2021.

This reports aims to provide an overview of the activity of the PCC/Office of the Police and Crime Commissioner during the 2nd Quarter (1 July – 30 September 2020). This overview will look at all areas of the Police and Crime Plan and additional activity, provide an update for each category with understanding of the current situation and any anticipated possible scenarios that may require a change

RECOMMENDATION

The Panel is asked to consider the report.

Background

- 1. The Police and Crime Commissioner has a responsibility to hold the Chief Constable to account for the Constabulary's performance as against the Police and Crime Plan priorities by means of the quarterly Strategic Scrutiny meeting.
- 2. This link https://www.lancashire-pcc.gov.uk/meetings-and-decisions/meetings-and-reports/strategic-scrutiny-meetings/ details the Scrutiny papers received from the Chief Constable and the note of the meeting records the PCC holding the Chief Constable to account.
- 3. The Panel are therefore referred to the Scrutiny meetings and may through today's meeting ask the Police and Crime Commissioner issues they feel relevant to the Scrutiny activity.

Performance Headlines

4. On 19 November 2020, the Commissioner held his regular quarterly Scrutiny meeting with the Chief Constable (CC) to discuss the data and issues highlighted within the report and the progress against the delivery measures in the Police and Crime Plan. The full report is available for public inspection on the Commissioner's website.

Key issues discussed included:

- The level of performance in relation to Rape and Serious Sexual Offences (RASSO), particular in relation to convictions, triage rejection and longevity of investigations.
- A breakdown of types of Anti-Social Behaviour incidents officers were attending during the pandemic particularly around nuisance, unlicensed music events, house parties and outdoor gatherings
- The impact that covid has had on Human Trafficking (HT) and Modern-Day Slavery (MDS).

Covid-19

5. A substantive report in relation to the Covid-19 pandemic and the Constabulary's progress against its recovery plan can be found elsewhere on the agenda.

Finance Update

- 6. The Chancellor of the Exchequer made his Spending Review statement on 25 November 2020. In this review he set out the departmental budget for government departments including the Home Office for 2021/22 but there was no further detail provided on the amount each PCC will receive. The Home Office budget has increased for some specific spending areas but has not had a 'general' increase, it is therefore reasonable to expect that core grant for policing allocated to the PCC will not increase in 2021/22.
- 7. The Chancellor confirmed some specific issues that affect policing:
 - Public sector pay freeze All public sector employees except those in the NHS and those earning less than £24,000 per annum will have pay frozen in 2021/22
 - Funding of £400m will be provided for the recruitment of an additional 6,000 police officers in 2021/22 as part of the national uplift programme, allocations to each PCC will be provided as part of the Police Settlement
 - Police and Crime Commissioners will be able to increase council tax on a band D property by £15 without the requirement for a local referendum.
 - The government will meet 75% of any council tax deficit incurred in 2020/21 due to the Covid pandemic.
- 8. The Chancellor's statement confirmed that amid unusually high levels of uncertainty, the Office of Budget Responsibility (OBR) forecasts that Gross Domestic Product will fall by 11.3% in 2020 (the sharpest decline since 1709), before returning to growth in 2021. However, the economy is not expected to reach pre-crisis levels until the end of 2022; with long term damage meaning

- that in 2025 the economy will be approximately 3% worse off than expected pre-Covid.
- 9. The implications of this economic outlook will emerge in future years' settlements however it has been widely reported that public spending will be under severe pressure for a number of years. This outlook will impact directly upon the Commissioner's budget proposals for 2021/22 as part of the multi-year Medium Term Financial Strategy (MTFS) that will reflect expectations for the period beyond the next financial year.
- 10. The PCC's Chief Finance Officer is aware that billing authorities are anticipating a lower than forecast tax base and a lower than currently forecast collection rate than previous MTFS assumptions in the next 3-4 years.
- 11. Given the sobering economic forecast provided in the Chancellor's statement it is clear that pressure on the budget will be significant in the next few years. As a consequence, the Commissioner has established a planning process to deliver future savings with the Chief Constable to meet the financial challenge this represents.
- 12. No announcement has been made in respect of when the Home Office will publish the Police Grant Settlement, it has been indicated that they 'expect' to publish 'before Christmas' but no firm date has been provided. Until the Settlement is provided no firm decisions about the construction of the budget for 2021/22 can be made by the Commissioner and therefore presented to the panel.

Criminal Justice

- 13. Through his Office, the Commissioner continues to be actively involved in the Local Criminal Justice Board Recovery Plan. However, the backlog of court cases continues to grow and there is no significant movement nationally to address this. Demand coming into the police is increasing to more normal levels and whilst the court capacity continues to be very limited the backlog of cases is likely to continue to grow exponentially.
- 14. Members will recall that the Commissioner has written to the Home Secretary to highlight the difficulties in setting trials, the cost of funding of virtual remand hearings and the impact these delays have on the victims and witnesses. Following a response a meeting has taken place to push progress with the Her Majesty's Court Service (HMCTS) Head of Operations for the Region and other identify alternative venues to ease this burden.
- 15. Members will recall that the Commissioner recently appointed a new Independent Chair for the local Reducing Reoffending Boards at the beginning of lockdown. The Chair, has been very proactive in his new role supporting the revised membership of the local boards, engendering greater support from Police SMTs and local authorities and driving forward local delivery plans.

Reducing Crime and Re-offending

- 16. The latest crime figures were presented by the Chief Constable to the Commissioner at the Strategic Scrutiny Meeting on the 19 November 2020 and are available for inspection on his website.
- 17. The Office of the Police and Crime Commissioner achieved White Ribbon Accreditation on 5th November 2020. Other local authorities in Lancashire to have achieved the White Ribbon Accreditation include LCC, West Lancashire, Pendle, Rossendale, Hyndburn and South Ribble. The Office is currently working with the Police and other local authorities to achieve accreditation.
- 18. The Commissioner has approved the allocation of £7,540 from the Community Action Fund to three organisations. The organisations will provide:-
 - Incredible Edible Accrington provide a range of groups and activities for the community in particularly vulnerable people who suffer from mental health, domestic abuse and substance misuse.
 - Lets be Friends electronic donation terminals to be placed in the centres
 of Lancaster and Morecambe. Members of the public will be able to donate
 money to the homeless safely and securely.
 - Moor Nook Youth Development Scheme run a diversionary activity programme for young people who are on the cusp of offending. Young people will take part in a range of structured sport sessions over the 20 week programme.
- 19. The Commissioner, through his Office has held two interactive online modern slavery training sessions for up to 80 colleagues from across Lancashire from a range of organisations (Police, Substance Misuse Services, CSPs, Trading Standards, Housing Associations, LVS, Domestic Abuse Support providers, football clubs etc.) providing valuable training and insight to all stakeholders attending. These sessions would have, pre Covid been held in venues for audiences of 150 people at a time and it is to the credit of technology that this training could still go ahead albeit in a different format
- 20. In order to raise awareness of Modern Slavery on Anti-Slavery Day (18th October) there was a tour of the Freedom Bus around the County, which was met and supported by the Police and Crime Commissioner (PCC) and the Deputy Police and Crime Commissioner (DPCC). The bus is normally a school bus during term time but on this particular day it was used to further highlight the PCC's commitment to raising awareness of such a heinous crime. The bus is liveried with details of the Modern Slavery charity Unseen and is coordinated by our PLASP chair.
- 21. Following a successful bid the Commissioner has received £62,000 from the Ministry for Housing, Communities and Local Government (MHCLG) No Recourse to Public Funds (NRPF) which the Office administer and allocate. The fund is to support Domestic Abuse victims entering refuge who have no access to public funds as a result of:

- being in the country on a spousal visa
- A delay in receiving benefits
- Not having settled status as an EU national

Refuges on behalf of the victim are eligible to claim gross daily refuge rent costs along with £8 daily living expenses (an additional £2 per day will be paid for each child living with the victim in refuge).

To date the office has received 11 claims - currently supporting 7 victims (4 cases have been closed - cases close when either the victim has left refuge or the victim is able to access public funds i.e. housing benefit approved)

22. The Commissioner has allocated up to £20,000 to each Community Safety partnership for projects / initiatives that have a focus on serious violence. So far £14,000 has been allocated (£3,500 to Burnley, Pendle, Hyndburn and Rossendale) towards the roll out of Operation Provide across East Division. Operation Provide is a domestic abuse initiative in partnership with the Police with the aim to provide victims of Domestic Abuse the chance to access support at the earliest opportunity.

Commissioned Services

- 23. The Commissioner's commissioned services continue to be contacted in order to understand any service disruption that may occur and to ensure services receive any support that may be required.
- 24. Continuing throughout the period the Office has held regular meetings with Lancashire Victims Services (LVS) to understand the level and types of referrals being made.
- 25.LVS received **13,005** referrals between 1 July and 30 September 2020, which is similar to the last quarter and significantly less than the same quarter last year. The total cases for support was **11,022**.
- 26. During this quarter LVS have seen fluctuations in Domestic Violence referrals each week but overall they have started to increase to similar volumes pre lockdown. The total number for the quarter was **3,940** (around 200 more than last quarter) with the biggest increase being medium risk.
- 27. In addition LVS has received **551** sexual violence referrals this quarter. This is the highest volume they have received since the start of the service in 2017 with the exception of Q2 last year which saw an unusually high spike in demand of all referrals.
- 28. The support service for 10 to 18 year olds, NEST, delivered by Lancashire Victim Services, received **989** referrals which remains lower than on average they received prior to Covid with the most notable reduction being from other

- agencies. However as schools and services have started to resume they are seeing this increase and expect to be within normal levels in the next quarter.
- 29.LVS have seen a significant increase in Hate Crime referrals this quarter and received 268 referrals. This is around 34% higher than previous. Covid-19 has disproportionately impacted the Hate Crime agenda which has meant the team have had to be very proactive in reaching out to communities in need.
- 30. This past quarter has seen the Hate Crime team and the LVS Partnerships Officer working locally with the OPCC office on the Hate Crime Awareness Week campaign, working with local partner agencies as well as contributing to the national Victim Support Hate Crime agenda via the Community of Practice.

Public Engagement

- 31. The Commissioner has continued to inform and engage with members of the public throughout the current pandemic in a variety of ways. Numerous members of the Office joined the Lancashire Resilience Forum (LRF) to support Lancashire's strategic response to the pandemic this involved work on county wide campaigns, information sharing across local partnerships as well as targeted stakeholder communications.
- 32. In addition to the work on the LRF the following activities have taken place:
- The Commissioner has shared the response to his annual Let's Talk Policing Survey via press release and social media. The survey received over 4,600 responses, the highest total to date. Information received will be used to inform the Commissioner's Police and Crime Plan for Lancashire
- The Commissioner launched the search for the Constabulary's next Chief Constable with information shared on social media, our website and via press release
- The Commissioner opened a stakeholder event for partners to highlight the signs of modern slavery with key partners across Lancashire. The commissioner also shared video messages and key messages on this topic online to highlight the issue with the wider public
- In partnership with the Violence Reduction Unit, The Commissioner set up the Youth Engagement Programme on Crime Reduction and Prevention. The programme will recruit 25 young people from 12-25 years from across Lancashire to support, challenge and influence decisions about policing, crime and violence reduction. The Programme will use the approaches outlined in Harts 'Ladder of Youth Participation' with the aim to work with young people to move through the different degrees of participation towards a youth initiated leadership style. The full report can be found on the Commissioner's website via the following link https://www.lancashire-pcc.gov.uk/wp-content/uploads/2020/11/Decision-2020-11.pdf

- The Commissioner funded Lancashire Victim Services' Let's spell it out. This. Is. Hate campaign to highlight and challenge hateful behaviours and encourage those affected to get support for Lancashire Victim Services. The campaign launched as part of Hate Crime Awareness Week with campaign materials shared with partners across Lancashire. Materials included digital banners, videos, posters and information booklets, all of which were made available to partners and shared with the public. The Commissioner also supported the campaign through media interviews and videos which were shared via social media.
- The Commissioner highlighted the #NoExcuseForAbuse multi-agency campaign as part of a photo call in Blackpool organised by the office. The Lancashire Violence Reduction Network, along with local councils, Lancashire Police, support agencies, the NHS and the Office of the Police and Crime Commissioner have come together to create the #noexcuseforabuse campaign. The campaign aims to raise awareness and understanding of domestic abuse, the help and support available to victims and perpetrators, and how and where people can report their concerns.
- Relating information was shared via press release to the media and online through our online channels.
- The Commissioner has continued to support communication around local restrictions which included messaging around bonfire night, Halloween and Remembrance Sunday.
- The Commissioner shared successes and statistics around the anniversary of the Constabulary's local taskforces which were set up in 2019.
- The Commissioner supported Lancashire Fire and Rescue Services' Bright Sparx campaign aimed at celebrating Halloween safely and within Covid restrictions.
- An additional £250k in funding has been secured from the Home Office.
 Funding will be used to combat domestic abuse through local perpetrator programmes. Information has been shared online and via press release.
- The Commissioner shared information from his visit to the Constabulary's Drone Team.
- The Commissioner is supporting international Restorative Justice Week by sharing key messages online and recording video messages to share on social media.

Violence Reduction Network (VRN)

- 33. Whilst some of the planned work of the VRN has been put on hold due to COVID-19 other activities and resources have been developed to support partners and continue to contribute to the trauma informed approached to tackling serious violence.
- 34. Members will be aware that the VRN Needs Assessment identified that childhood trauma, often referred to as Adverse Childhood Experiences (ACEs), is a key driver of serious violence. Trauma Informed practice aims to develop an approach to working with children and their families that recognises this and adapts practices and approaches accordingly.
- 35. The VRN has led on providing Trauma Informed training to schools, police officers and children's social care staff. The VRN Education Lead is working with a number of schools in Fylde and Wyre to develop a trauma informed network and support schools in undertaking self-evaluation on their trauma informed approach.
- 36. The childhood trauma of having a parent incarcerated has been identified as a major ACE and can lead to ongoing generational involvement in the criminal justice system. The VRN has led work on developing training and resources for schools and other partners to raise awareness and understanding of the impact that this has on children. Using "Mia's Story", based on a series of letters between a young person and her father in prison, training is being provided to over 400 schools and 100 partners.
- 37. Mia's Story, is a picture book for young children, which merges prisoners' lived experience stories with a testimony of a young girl who lived through the incarceration of her father and his release between the ages of 6-10 years old. Further information is available via the following link.

https://www.lancsvrn.co.uk/wp-content/uploads/2020/08/LancsVRN_July2020_Newsletter.pdf

- 38. The Lancashire VRN is the national VRU lead for trauma informed approaches and, at the request of the Home Office, has produced a resource to assist understanding of the background, context, evidence, literature, cost implications and future plans relating to trauma informed care. Positive feedback has been received from the Home Office on the draft version of the paper and further consultation is taking place with our Lancashire VRN partners for additional feedback and contributions.
- 39. The VRN social media knife crime campaign "believe you can" was focussed on 10 areas in Lancashire identified in the Needs Assessment and engaged with almost 450,000 Instagram users with 32% being 13-17 year olds and 68% 18 22 year olds. The campaign used a number of short videos which were viewed

- fully in over 55,240 instances. A follow up campaign targeting parents and carers and encouraging them to talk to their children about knives and knife crime is currently running.
- 40. A recent review of Youth Engagement undertaken by the VRN evidenced that despite the restrictions imposed by the Covid situation, including the school closure between March and June, over 6,700 young people have been engaged by VRN funded activities over the past 12 months through:
 - Education based work delivered 36 sessions in schools to just under 4100 Young Persons in the period up to March 2020;
 - Street based or detached work which has continued during the lockdown has engaged almost 1,100 YPs;
 - Community or Youth Centre based work that has continued with appropriate safety measures in place has engaged around 100 YPs;
 - On-line support, including mental wellbeing, physical health, healthy living and social contact engaging over 1,500 young people.

Complaints

41. Since the 1 February 2020, the Commissioner has taken on the responsibility for conducting reviews of police complaints which replaced the appeals function for low level service complaints under the previous complaints regime. Supported by the Standards & Compliance Policy Officer, the Director reviews complaint cases to ensure that they have been dealt with reasonably and proportionately. Where there are failings or issues, the Director can request further action from the police in order to assist service recovery and resolve conflict. There have been 67 reviews submitted to the Office since the new legislation went live which is significantly higher than was originally anticipated. At the time of reporting 37 (55%) have been completed.

Staff Welfare

- 42. The offices of the Police and Crime Commissioner continue to remain closed and all staff based at this office are working from home in accordance with government guidelines. Work has now commenced on reviewing how the Office will operate in the future. The Office is maintaining service and is operating business as usual.
- 43. Contact with staff continues to occur on a weekly basis, through staff meetings, email, individual calls and via a weekly internal bulletin

Recommendation

44. Panel Members are recommended to consider the information contained in this report, and the information provided within the meeting, and comment accordingly.

Angela Harrison Director

Agenda Item 9

Police and Crime Panel for Lancashire Meeting to be held on the 7th December 2020

Emergency Services Network

Contact for further information: David Fairclough, Secretary to Police & Crime Panel, david.fairclough@blackburn.gov.uk

Executive Summary

To consider the options for Scrutiny of the Emergency Services Network (ESN)

Recommendation

The Panel is asked to consider and agree its approach to the scrutiny of ESN.

Information

Evan Morris, Vice Chairman, National Association of Police Fire and Crime Panels had an article published in Policing Insight back in mid-July, concerning the Emergency Services Network. The article (attached) was forwarded to the Panels for consideration in October 2020 and suggested some Key Lines of Enquiry in relation to this matter.

It was suggested all Panels ask questions along the lines of the following:

- What are the expected features and benefits of ESN over Airwave?
- What is the cost of maintaining the police elements of Airwave?
- What are the costs incurred to date and what ist he projected costs up to ESN implementation?

- Does the PCC expect to realise the expected cost benefits originally projected for ESN?
- Does the PCC believe the ESN will be fit for purpose and likely to meet its strategic aims?
- What are the expected project risks and associated impact on budgets if these risks are not mitigated?
- If the Airwave contract expires in 2022 and ESN is not fully available, has the PCC plans to accommodate further overspend?
- Can the PCC confirm if Motorola, as has been reported, is involved with ESN which may be viewed as a conflict of interest?

The purpose of this report is therefore to ascertain if members wish to explore these issues further.

If so, the Panel may wish to establish an informal Task and Finish Group to investigate this specific issue. If so, a potential terms of reference is attached. The Police and Crime Panel will need to identify nominations for this Task and Finish Group at this meeting. The outcome would be a report for the panel to approve, with recommendations (if appropriate) for the Commissioner. As previously defined, task and finish groups should be brief, targeted, proportionate and focused.

The objective would be for the Group to conclude its work prior to the scheduled January 2021 budget meeting. It should be noted that whilst the questions posed may form part of the information gathering process, Members focus is on the activity of the Commissioner and it is suggested that the principle objective of the Task and Finish Group is to ask the Police and Crime Commissioner what impact the ESN programme is having on the policing budget for Lancashire and what steps has the PCC taken to raise these issues.

Should Members decide the Task and Finish option, the Secretary will update the Forward Plan accordingly.

Alternatively, Members may find it beneficial to have a single issue one off briefing session that all Members can choose the join in if they wish to do so and this can be facilitated early January 2021. The cost of ESN is an area members may wish to understand in more detail prior to taking a decision on the budget expenditure proposals of the Commissioner in 2021.

Consultations

N/A.

Implications:

This item has the following implications, as indicated:

Risk Management

The requirement for an Independent Police and Crime Panel for Lancashire is in accordance with the provisions of the Police Reform and Social Responsibility Act 2011. The role of the Panel is to scrutinise.

Legal Implications

The role of the Panel includes the scrutiny of the actions of the PCC in respect of his Police & Crime Plan and use of resources to deliver effective Policing across Lancashire. This report is in accordance with those responsibilities.

Local Government (Access to Information) Act 1985 List of Background Papers

NAPFCP Note and documents

September 2020

David Fairclough Secretary to the Police & Crime Panel

Reason for inclusion in Part II, if appropriate N/A

DRAFT TERMS OF REFERENCE FOR ESN TASK AND FINISH GROUP

Relevant Police and Crime Plan Priority:

Priority 1

Ensuring local policing teams remain a key part of policing our communities – you will know your team and they will know your area

- Work with partners to join up services working better together
- Continue to grow our Citizens in Policing Programme including increased use of Neighbourhood Watch, Specials and Cadets
- Campaign and lobby for fair funding for our police services
- Make the best use of our land and buildings
- Modernise policing through better use of new technology

OBJECTIVE:

To ascertain from the Police and Crime Commissioner what impact the ESN programme is having on the policing budget for Lancashire and what steps has the PCC taken to raise these issues.

WHO?

TBA

How?

Session 1 – What is airwave? - What is ESN – Who owns the programme? – Who does it affect? – What does it do - where are we? - History - money and finance

Session 2 - PCC - what has he done – lobbied/ reports /regional discussions/Financial monitoring etc.

Session 3 - prepare report with observations/recommendations to the Police and Crime Panel

WHEN?

Members will report back to the Police and Crime Panel in January 2021

Evan Morris MBE was a former Head of Community Safety and the Chief Fire Officers' Association lead on Ageing Safely. He served for 36 years in Cheshire Fire and Rescue Service. He has subsequently been appointed as an Independent Member of Cheshire Police and Crime Panel and Vice Chair of the National Association of Police Fire and Crime Panels

Cutting through the smoke and mirrors of the Emergency Service Network

Reliable and effective communications are a hugely important requirement of the emergency services. They are vital to the effective operation and safety of police, fire and emergency ambulance crews who every day face life or death situations and decision making. When I attended a recent Cheshire Police Management Board meeting I was alerted to a very significant issue which by and large has been under the radar of Police and Crime Panels (PCP), that of the Airwave replacement, The Emergency Service Network (ESN). It was stated at that meeting that effectively the Cheshire Council Tax payer is subsidising a failing Home Office project and that current Police communications equipment is becoming in effect "not fit for purpose and only surviving with sticking plaster".

Picking up my phone I contacted several colleagues on PCP around the country and asked how they were addressing this issue? Most had no knowledge of the project and felt that this was an operational policing issue. However having signed off the letter agreeing the Cheshire police precept for 2020-21 earlier in the year I would beg to differ. This is a financial issue and one that, as has been pointed out in Cheshire, the council tax payer not just here but around the Country is subsidising. Therefore PCP have a legitimate role and responsibility to evidence that Commissioners are ensuring their police forces are managing the risk and being transparent about the cost of the unacceptable overrun of this Home Office project.

ESN is an unproven large scale and critical project which affects all parts of our emergency services. ESN has been in the planning stage for over 10 years and barely moved beyond that phase. In the interim the Airwave service continues to generate very significant revenues to the main contractor Motorola of a staggering £620 million a year until 2022.

Sir Mark Sedwill who was Head of the Civil Service and National Security Advisor who recently resigned prematurely, when questioned on ESN and his role as the projects Accountable Officer by the Public Accounts Committee on I April 2019 he said: "Because of the structure of the PFI contract that Airwave (Motorola) had..at the end of the PFI contract (they would) have been in a position to charge us anything they wished".

When questioned by the Home Affairs Select Committee on 23 October 2019 Sir Philip Rutnam the then Permanent Secretary to the Home Office when asked a question specifically of the ESN project: How ungently do you treat this issue?' "Of all our major projects and we have a large number this (ESN) is the most important for me as Permanent Secretary, this is the largest in value. It is a fundamental part of our national infrastructure. It remains a challenging and complex project. Sat next to him was a very uncomfortable looking and recently appointed Home Secretary Priti Patel who when asked: "What is your assessment of ESN" said: "Work in progress and we need to make sure we are able to deliver something that has been eagerly anticipated and long awaited. In February 2020 Sir Philip Rutnam resigned.

In July 2019 a Select Committee highlighted that the ESN project was expected to cost the public £ 3.1 billion more than planned. They also stated that: "The Home Office announced it was to 'reset' the programme, but we are not yet convinced that it has done enough to turn the programme around".

The figures are staggering the projected overrun costs of £3.1billion which are seldom correct and become larger, amounts to £50.00 for every man women and child in the UK. In May 2019 the National Audit Office reported "In total the project (ESN) is expected to cost £9.3 billion to 2037, up 49% from the original figure given by the Home Office in its 2015 business case.

More damning for the Home Office is that the Select Committee of in July 2019 went on the record saying: "The endless delay in delivering a new system for our emergency services to communicate and share data is creating a crisis of confidence as police, fire and ambulance no longer have trust in the new system being delivered. Neither the emergency services, nor the Public Accounts Committee, are convinced that the Home Office has a credible plan to deliver a reliable and effective service anytime soon".

In an acerbic summing up of the Select Committee hearing the Chair stated; "The key technology behind the ESN is not yet fully proven and we were not convinced that the Home Office has the capability and plans to deliver a coherent single system that provides the functionality and dependability the emergency services demand."

So where does this leave us at a local level? Police Commissioners have the role of oversight and governance and proposing the annual police precept which finances police forces. Police and Crime Panels have the statutory role of oversight and governance of Commissioners and agreeing the annual police precept. Not to challenge and support Commissioners in managing the risks associated with ESN and the potential impact on the local council tax payers would be an abrogation of responsibility.

As one seasoned colleague said to me of ESN: "The Governments apparent strategy in dealing with mitigating expectations with this failing project is one of creating overall fatigue".

What can and should we do?

So simply through the National Association of Police, Fire and Crime Panels who's role is to challenge and support Commissioners, I want all panels to ask some simple questions which we here in Cheshire have put to our Commissioner:

- What are the expected features and benefits of ESN over Airwave?
- What is the cost of maintaining the police elements of Airwave?
- What are the costs incurred to date and what is the projected costs up to ESN implementation?

- Does the PCC expect to realise the expected cost benefits originally projected for ESN?
- Does the PCC believe the ESN will be fit for purpose and likely to meet its strategic aims?
- What are the expected project risks and associated impact on budgets if these risks are not mitigated?
- If the Airwave contract expires in 2022 and ESN is not fully available, has the PCC plans to accommodate further overspend?
- Can the PCC confirm if Motorola, as has been reported, is involved with ESN which may be viewed as a conflict of interest?

The Emergency Service Network project needs very carefully scrutiny, monitoring and risk management at a local level. Police and Crime Panels need to Support and Challenge Commissioners to ensure total transparency with our communities as to the costs being incurred. The emergency services who have shown and repeatedly demonstrated the highest level of dedication and commitment deserve the very best equipment to operate effectively and safely. Keeping the lid on it and passing a hot potato or putting the telescope to a blind eye is not an option.

Agenda Item 10

Police and Crime Panel for Lancashire

Meeting to be held on the 7th December 2020

Independent review of deaths and serious incidents in custody

Contact for further information: David Fairclough, Secretary to Police & Crime Panel, david.fairclough@blackburn.gov.uk

Executive Summary

To agree how the Commissioners response on the independent review of deaths and serious incidents in custody be presented to the Panel

Recommendation

The Panel is asked to consider this report and agree if and how scrutiny be conducted.

Information

The independent review of deaths and serious incidents in custody chaired by Dame Elish Angiolini DBE QC - https://www.gov.uk/government/publications/deaths-and-serious-incidents-in-police-custody reported in January 2017.

In the report pages 160-164 it refers to the PCC's statutory duty to have an Independent Custody Visitors scheme in place, and to ensure that appropriately trained medical staff are available in police station custody suites.

In a communication in September 2020, it was suggested by NAPFCP that Police and Crime Panels may wish to scrutinise the work of the PCC in custody and how he holds the Chief Constable to account for the operational running of custody. The purpose of this report is therefore to ascertain if members wish to explore these issues further.

If so, the Panel may wish to establish a Task and Finish Group to investigate this specific issue and a potential terms of reference is attached. The Police and Crime Panel will need to identify nominations for this Task and Finish Group at this meeting. The outcome would be a report for the panel to approve, with recommendations (if appropriate) for the Commissioner. As previously defined, task and finish groups should be brief, targeted, proportionate and focused.

The objective would be for the Group to conclude its work prior to the scheduled March 2021 budget meeting. The principle objective of the Task and Finish Group is to ask the Police and Crime Commissioner to provide assurances about the position in Lancashire and how this is monitored and assured in his scrutiny of the Chief Constable.

Should Members decide the Task and Finish option, the Secretary will update the Forward Plan accordingly.

Consultations

N/A.

Implications:

This item has the following implications, as indicated:

Risk Management

The requirement for an Independent Police and Crime Panel for Lancashire is in accordance with the provisions of the Police Reform and Social Responsibility Act 2011. The role of the Panel is to scrutinise.

Legal Implications

The role of the Panel includes the scrutiny of the actions of the PCC in respect of his Police & Crime Plan and use of resources to deliver effective Policing across Lancashire. This report is in accordance with those responsibilities.

Local Government (Access to Information) Act 1985 List of Background Papers

NAPFCP Note and documents

September 2020

David Fairclough Secretary to the Police & Crime Panel

Reason for inclusion in Part II, if appropriate N/A

DRAFT TERMS OF REFERENCE FOR THE INDEPENDENT REVIEW OF DEATHS AND SERIOUS INCIDENTS IN CUSTODY TASK AND FINISH GROUP

Relevant Police and Crime Plan Priority:

Priority 4

Developing Safe and Confident Communities

- Ensuring the Chief Constable and his policing team deliver the highest professional and ethical standards in their service to the public
- Ensuring that the public have an accessible, open and transparent policing service
- Ensure the public has confidence in their police service

OBJECTIVE:

To ascertain from the Police and Crime Commissioner the position in Lancashire as regards:

- The PCC providing details on how he is fulfilling his statutory responsibilities for ICVs;
- How many incidents visits have taken place during the year by district and how has the PCC responded to this data;
- How many deaths and serious incidents in police custody have taken place in the last 3 years and how has the PCC responded to this data;
- For the PCC to provide the panel with assurance that sufficient and adequately trained medical staff are in place when required to attend custody suites and how he ensures and assures this position across Lancashire.

WHO?

TBA

How?

Session 1 – To receive information on The Independent Review of Deaths and serious incidents in custody chaired by Dame Elish Angiolini DBE QC - https://www.gov.uk/government/publications/deaths-and-serious-incidents-in-police-custody reported in January 2017.

To received data from the OPCC on:

- How many incidents visits have taken place during the year by district and how has the PCC responded to this data;
- How many deaths and serious incidents in police custody have taken place in the last 3 years and how has the PCC responded to this data;

Session 2 – For the PCC and his office to feedback on:

- How the PCC is fulfilling his statutory responsibilities for ICVs;
- And, provide the panel with assurance that sufficient and adequately trained medical staff are in place when required to attend custody suites and how he ensures and assures this position across Lancashire.

Session 3 - Prepare report with observations/recommendations to the Police and Crime Panel

WHEN?

Members will report back to the Police and Crime Panel in March 2021

Agenda Item 11

POLICE AND CRIME PANEL

Meeting to be held on 7 December 2020

Covid Action and Recovery Report

Contact for further information Ian Dickinson, 01772 533587, Office of the Police and Crime Commissioner, ian.dickinson@lancashire-pcc.gov.uk

EXECUTIVE SUMMARY

The Purpose of this report is to provide Members of the Panel with an update in relation to the impact of the Covid pandemic and the Constabulary's Recovery Plan

RECOMMENDATION

The Panel is asked to consider the report.

1. Background

1.1 Recorded Crime

The Panel is advised that the decreasing trend in overall recorded crime in Lancashire has continued in line with national trends since the start of the Covid pandemic. Year on year reductions are now more substantial, with a 15% decrease in recorded offences (from 152,467 Oct 18 – Sept 19 to 130,207 Oct 19 – Sep 20).

- 1.2 This trend continues when comparing the latest quarter's figures, with the same quarter last year (2019/20) across almost all crime types. Violence with injury is the only exception, which shows a 10% increase (+436 offences) compared with the same three months last year. The longer-term trend is still one of reduction, so this short-term change will be closely monitored.
- 1.3 National and regional crime figures are 1 month behind, so are only available to the end of August 2020 for comparison. The latest data shows an annual change to all recorded crime for England and Wales at -6.2%, for the North West region -9.8% and for our Most Similar Group -9.1%.

Offence Type	Annual Change to 30 th September 2019	Annual Change to 30 th September 2020	Change Q2 19/20 v 20/21
All Crime	+/-0% (+430)	-15% (-22,260)	- 8% (-2,919)
Violence with Injury	-8% (-1,467)	-13% (- 2,209)	+10% (+436)
Violence w/o Injury	+11% (+2,362)	-11% (- 2,514)	-11% (-638)
Burglary Residential	-1% (-82)	-27% (- 2,361)	-26% (-505)
Robbery Personal	+28 % (+253)	-22% (-255)	-18% (-57)
Public Order Offences	+ 4% (+436)	-27% (- 2,879)	-2% (-51)

- 1.4 These changes in recorded crime are broadly in line with national trends, as is the marked increase in Anti-Social Behaviour (ASB) incidents.
- 1.5 As highlighted at the beginning of the performance report the Commissioner requested a breakdown of the types of Anti-Social Behaviour incidents officers were attending during the Covid pandemic particularly around nuisance, unlicensed music events, house parties and outdoor gatherings
- 1.6 The table below shows the volume of (ASB) incidents across Lancashire which have been flagged as COVID-19 related or captured under Operation TALLA (the national Covid-19 response) in the last 6 months. ASB demand initially reduced considerably from a peak in April after National lockdown restrictions were lifted but has increased again following the implementation of local restrictions across the County.

Month	C-19/Op TALLA flagged ASB		
April	5742		
May	5310		
June	1193		
July	452		
August	1242		
September	1308		

1.7 In terms of the nature of (ASB) in Lancashire, Nuisance ASB (incidents suffered by the community from groups etc) specifically, has seen the sharpest increase (+65%, 22,620).

ASB Type	Oct 18 - Sept 19	Oct 19 - Sept 20	ASB and Covid marker	% Change	Volume Change
ENVIRONMENT	1422	1955	424	37%	533
NUISANCE	34980	57600	15378	65%	22620
PERSONAL	16081	19338	468	20%	3257
Grand Total	52483	78893	16270	50%	26410

Covid related absence

- 1.8 In relation to Covid related absence, the Force has taken a number of actions to support the well-being of staff and officers. Agile working has been a key option available to many officers and staff. Supporting people in working flexibly (altering shifts, working weekends, evenings), working from home has been invaluable. The Force Resourcing Unit have also monitored resources across the force to ensure adequate cover is provided on teams and that appropriate operating levels continue to be met. Daily monitoring of absences and a rolling weekly projection of force resourcing is undertaken to understand and track impact.
- 1.9 The Force very quickly developed a Test, Track and Trace Team and was supported by Royal Lancaster Infirmary who have provided testing facilities for officers and staff. The total number of staff / officers testing positive to date is 337. There was an initial spike, with 32 testing positive in April, however, the numbers then dropped off significantly, with a low in July of 3. There has been a steady increase since then however, with 49 in September, 128 in October and 87 to date in November. Geographically, numbers have been consistent across the three divisions, with a slightly higher figure for staff and officers held against HQ (albeit a number of these do work physically in divisions).

- 1.10 There have been 555 individuals required to isolate in total. Of these, 309 are listed as being a result of contact with a positive tested colleague. 59 are as a result of positive tested members of the public. 59 were as a result of NHS app notifications (app notifications were highest in early November at the commencement of the app). There will be additional cases where individuals are isolated as a result of family members testing positive but where the staff / officer does not develop symptoms and their own line management has managed the bookings without informing the testing team (where the individual does not subsequently develop any symptoms).
- 1.11 Whilst there have been specific departments were there have been higher levels of positive tests and isolations, these have been distributed across the constabulary, and the wider impact of these has been contained.

Enforcement Plan

- 1.12 At his Strategic Scrutiny Meeting on the 19 November 2020 the Commissioner received an update from the Chief Constable in relation to the Constabulary's Enforcement Plan.
- 1.13 It was noted that Lancashire Constabulary had submitted a costed Covid Enforcement Plan in response to the letter sent to forces by Director General Patricia Hayes on the 16th October and had been allocated £763,000 from a total fund of £40 million provided for Policing for dedicated enforcement and engagement with specific areas of funding allocation identified.
- 1.14 The approach in Lancashire has been to follow the four Es: Engage, Explain, Encourage and Enforce. The focus is now on enforcement and flagrant breaches of the regulations will attract fines.
- 1.15 Lancashire moved to Tier 3 on Friday 16th October and an increased response to the level of enforcement and engagement which was required was implemented at that time. The areas covered for this additional resourcing are outlined below and weekly updates on this enforcement and engagement response are provided to the Chief Officer Team.
 - Force Control Room Management of self-isolation enforcement, data sharing and protocols for test and trace
 - Response and Local policing dedicated resourcing for engagement and enforcement
 - Criminal Justice support for delivery of enforcement activity
 - Media and Engagement Development and strengthening of Communications plans
 - Legal Support to delivery of enforcement activity
 - Multi agency enforcement activity, targeted action to ensure compliance with new licensing restrictions, engagement with Local Authority enforcement and information officers

1.16 The Commissioner has been advised that, as at the 3rd November 2020, Lancashire Constabulary was in the top 10 forces for issuing fixed penalty notices (FPN). However, in order to provide assurance, a random sample of COVID FPNs was scrutinised at the Out of Court Disposal Scrutiny Panel on the 26 October, the findings were positive overall with the FPN's being assessed as being issued appropriately in the circumstances.

Recovery Plan

- 1.17 In considering and ensuring that the Constabulary's response to recovery from the pandemic was analysed, evaluated and collated into a strategic plan, led by the Assistant Chief Constable a Terms of Reference and Governance framework has been adopted.
- 1.18 In addition, local and national recovery groups have been consulted, and the Constabulary remains in weekly contact with the Lancashire Resilience Forum (LRF). As such, all best practice and guidance are reviewed daily and recorded and stored within the constabulary gold recovery planning support. Commitment to the LRF and national support remains, managing and accessing updates and escalating or sharing in a timely manner.
- 1.19 A recovery planning workbook has been devised and remains a live document, to capture risk and opportunities for all departments across the Constabulary which have been categorised strategically within 8 themes to assist in recovery management.
 - People,
 - Finance and legal,
 - Media and Comms,
 - Environment and Infrastructure.
 - Business and Economic,
 - Science and Technology,
 - Community Recovery and
 - Strategic Opportunity.
- 1.20 The recovery planning workbook and accompanying risk and opportunities assessment document outlines the threat, risks, and opportunities provided by, or on behalf, of these Heads of Departments.
- 1.21 To assist with defining the business opportunities, a strategic assessment has been undertaken linked to process, our people, and technology. The results of these opportunities have been assessed as follows:
 - Meetings Online, internal and external broadcasts, virtual de-briefs
 - Agile working
 - Contact and Front Line Pronto desktop, Quick crime, e-Bit, automate operational Encompass referrals, automate the sending of Officer In Charge contact Details, automate victim service info sharing, Online Statements,

Visualisation of officer workload, Digital planned response appointments, virtual face to face contact with the caller.

- Training online training, webinars
- Recruitment Online recruitment, online interviews
- 1.22 Evaluation of the opportunities and management of risk identified in the recovery planning workbook is currently ongoing and will assist with measuring progress continually.

Recommendation

1.23.1 Panel Members are recommended to consider the information contained in this report, and the information provided within the meeting, and comment accordingly.

Angela Harrison

Director

Agenda Item 12

POLICE AND CRIME PANEL

Meeting to be held on 7 December 2020

Police & Crime Commissioner Decisions

Contact for further information: Ian Dickinson, 01772 533462, Office of the Police and Crime Commissioner, ian.dickinson@lancashire-pcc.gov.uk

EXECUTIVE SUMMARY

The purpose of the report is to highlight decisions made by

- i) the Police and Crime Commissioner for Lancashire, and
- ii) the Director, or authorised officer, under delegated authority in the period since the last meeting of the Panel on the 16th September 2020.

RECOMMENDATION

The Panel is asked to consider the report and raise any issues identified on the decisions presented.

1 Background

- 1.1. Under Section 28(6) of the Police Reform and Social responsibility Act 2011, the Panel is obliged to review or scrutinise decisions made, or other action taken, by the Police and Crime Commissioner's functions and, where necessary, make reports or recommendations to the Police and Crime Commissioner with respect to the discharge of the Commissioner's functions.
- 1.2. The Commissioner is under a statutory obligation under the terms of the Specified Information Order to publish details of decisions of significant public interest. In more general terms under Section 13 of the 2011 Act, the Commissioner is obliged to ensure that he provides the Panel with any information that it might reasonably require to allow it to carry out its functions. This would include the provision of information regarding the Commissioner's decisions and actions, irrespective of whether they were to be considered to be of 'significant public interest'.
- 1.3. In this respect, the Commissioner publishes on his website all decisions he has made.
- 1.4. Further details on all these decisions are available for scrutiny on the Commissioner's Website at:-

https://www.lancashire-pcc.gov.uk/transparency/decisions/

1.5. Additionally, Members may access the Strategic Scrutiny Agenda and Minutes at

https://www.lancashire-pcc.gov.uk/transparency/meetings-reports/strategic-scrutiny-meetings/

and the Joint Management Board papers at

https://www.lancashire-pcc.gov.uk/transparency/meetings-reports/joint-management-board/

2 Decisions made and/or published since the last scheduled meeting of the Police and Crime Panel

2.1 Drawing on the information published on the Commissioner's website, a number of decisions have been made since the report to the Panel at its last meeting on 16th September 2020. These are set out in the table below.

Decision Reference	Decision Title	Decision Title PCC Priority	
2020/19	Local Drug Intervention Service (LDIS).	Reducing crime and re-offending	21st September 2020
2020/20	Home Office Funding Bid- Acceptance of Safer Streets Monies.	Governance	9 th November 2020
2020/21	Community Action Fund Applications.	All applications recommended for approval support one or more of the priorities details in the Police and Crime Plan	23 rd October 2020
2020/22	CSP Funding – Operation Provide	All applications recommended for approval support one or more of the priorities details in the Police and Crime Plan	9 th November 2020
2020/23	Financial position as at 30 September 2020	Governance	20 th November 2020
2020/24 (restricted)	OPCC Risk Register	Governance	25 th November 2020
2020/25 (restricted)	Sale of a Police House	Governance	28 th October 2020
2020/26	S.22 collaboration agreement - The forensic collision investigation network	Governance	4 th November 2020
	Delegated Decisions	Governance	1 st December 2020

3. Director's Delegated Decisions

- 3.1 The Panel will recall that the Commissioner has agreed to the Director's delegated decisions being published.
- 3.2 A report detailing the exercise of her delegations made since the last meeting was presented to the Commissioner on the 1st December 2020. This report has been published along with all other decisions made by the Commissioner on the website and is available for inspection via the following link.

4. Conclusion

4.2 In accordance with its statutory duty, the Panel has the opportunity to scrutinise and review the decisions made and published as set out in the report now presented.

Agenda item

Police and Crime Panel

Meeting to be held on 7th December 2020

LANCASHIRE POLICE & CRIME PANEL FORWARD PLAN 2020/21

Contact for further information:

David Fairclough (01254) 585642 HR, Legal & Governance Services, david.fairclough@blackburn.gov.uk

Executive Summary

This report updates the forward plan for the Panel for the Municipal Year 2020/21.

Recommendations

The Panel

Agree all the Task & Finish Groups to report for 2020/21 at the March meeting.

Background and Advice

The report by the Standards in Public Life Report – Tone from the Top – identified the importance of Forward Plans.

Police and Crime Panels should focus attention on key areas for scrutiny each year by reviewing the PCC's Police and Crime Plan.

To facilitate work in advance of the scheduled meetings for areas selected for further scrutiny the Panel has previously agreed Task & Finish Groups to review information in advance of the meetings and engage directly with the PCC & the Office of the PCC as appropriate.

At the last meeting the following Task & Finish Groups were confirmed:

The responses were as follows:

- Local & Neighbourhood Policing Strategy Lead Councillor Jackie Oakes
- Police Response Team Funding & Expenditure lead Councillor Roger Berry
- 3. Violence Reduction Network Suggested lead Councillor Sue Berry
- 4. Building Confidence in Local Communities lead Councillor Mohammed Khan

The first two Group have commenced work and originally were due to report back to this meeting. However given ongoing activity it is suggested that these Groups continue their work and report back to the March meeting. Groups 3 and 4 are due to commence their scrutiny activity in the new year and will also report back to the March meeting. This will ensure full debate of all associated work and activities with the wider Panel in this municipal year and allow recommendations to be made to the Commissioner and/or the Panel at the AGM in July 2021.

The Panel is asked to agree the update the scheduling of the Task & Finish Group reporting and the consequential update of the Forward Plan (as attached)

Consultations

N/A

Implications:

This item has the following implications, as indicated:

Legal Implications

Forward Plans are a requirement for local authorities, and a good programme of work, with a forward plan for any public reports, cuts down on 'surprises'; unexpected decisions or issues that a Panel may be required to respond to. It is considered that a Forward Plan helps the Panel in carrying out its scrutiny role in an effective manner.

Financial Implications

N/A

Risk management

The provision of effective scrutiny by the Police and Crime Panel is in accordance with the provisions of the Police Reform and Social Responsibility Act 2011.

Local Government (Access to Information) Act 1985 List of Background Papers

<u>Paper</u>	<u>Date</u>	Contact/ Directorate/Tel
Good Practice for Police and Crime Panels Guidance Document	May 2015	David Fairclough 01254 585642
LGA Policing and Fire Governance – Guidance for Police & Crime Panels	July 2019	David Fairclough 01254 585642

LANCASHIRE POLICE & CRIME PANEL

FORWARD PLAN KEY DECISIONS

SEPTEMBER 2020 – JULY 2021

(Updated 7 December 2020)

ANTICIPATED DATE	KEY DECISION / ITEM OF BUSINESS / CONTACT OFFICER / CONSULTATION DETAILS	CONTACT OFFICER
September 2020	Appointment of Chief Constable Report of the Police & Crime Commissioner Police & Crime Plan Performance Report	Ian Dickinson OPCC Ian Dickinson
	Report of the Police & Crime Commissioner	OPCC
	Decisions Report Report of the Police & Crime Commissioner	Ian Dickinson OPCC
December 2020	Police & Crime Plan Performance Report Report of the Police & Crime Commissioner	lan Dickinson OPCC
	Decisions Report Report of the Police & Crime Commissioner	Ian Dickinson OPCC
	Covid Action and Recovery Report of the Police & Crime Commissioner	Ian Dickinson OPCC
January 2021	Initial consideration of the Commissioner's 2015/16 – precept proposals Report of the Police & Crime Commissioner	lan Dickinson OPCC
	Consideration of the PCCs revenue and capital budget proposals Report of the Police & Crime Commissioner	lan Dickinson OPCC

ANTICIPATED DATE	KEY DECISION / ITEM OF BUSINESS / CONTACT OFFICER / CONSULTATION DETAILS	CONTACT OFFICER
	Consideration of the PCCs proposed Community Safety Grants Report of the Police & Crime Commissioner	Ian Dickinson OPCC
March 2021	Police & Crime Plan Performance Reports Report of the Police & Crime Commissioner	Ian Dickinson OPCC
	Decisions Report Report of the Police & Crime Commissioner	Ian Dickinson OPCC
	Covid Action and Recovery Report of the Police & Crime Commissioner	Ian Dickinson OPCC
	Emergency Services Network Report of the Police & Crime Commissioner	Ian Dickinson OPCC
	Task & Finish Group 1 – Local & Neighbourhood Policing Strategy Report of Task & Finish Group	Phil Llewelyn For Secretary
	Task & Finish Group 2 – Police response team – Funding & Expenditure Report of Task & Finish Group	Phil Llewelyn For Secretary
	Task & Finish Group 3 – Violence Reduction Network Report of Task & Finish Group	Phil Llewelyn For Secretary
	Task & Finish Group 4 – Community Cohesion – Building confidence in local communities Report of Task & Finish Group	Phil Llewelyn For Secretary

ANTICIPATED DATE	KEY DECISION / ITEM OF BUSINESS / CONTACT OFFICER / CONSULTATION DETAILS	CONTACT OFFICER
July 2021	Forward Plan 2021/22 Report of the Secretary Lancashire Police & Crime Panel OPCC Annual Report Report of the Police & Crime Commissioner Police & Crime Plan Report of the Police & Crime Commissioner Police & Crime Plan – Performance Report Report of the Police & Crime Commissioner Decisions Report Report of the Police & Crime Commissioner Covid Action and Recovery Report of the Police & Crime Commissioner	David Fairclough Secretary LPCP Ian Dickinson OPCC Ian Dickinson OPCC Ian Dickinson OPCC Ian Dickinson OPCC Ian Dickinson OPCC

Agenda item

Police and Crime Panel

Meeting to be held on 7th December 2020

MONITORING OF COMPLAINTS

Contact for further information:

David Fairclough (01254) 585642 Secretary Lancashire Police & Crime Panel, david.fairclough@blackburn.gov.uk

Executive Summary

This report sets out the current position with regard to communications relating to potential complaints received up to 23rd November 2020 in relation to the Police and Crime Commissioner.

Recommendation

That the update in relation to communications and complaints be noted.

Background and Advice

Since the commencement of the Panel in 2012 there have now been 86 recorded communications which at the outset where described by the complainants as complaints against the Police & Crime Commissioner, and 82 outcomes have been reported to previous meetings.

Many of these communications as reported previously however did/do not relate directly to the conduct of the PCC and therefore do not, under the terms of the governing regulations come under the jurisdiction of the Police & Crime Panel.

Many communications received focus on the alleged conduct of police officers, conduct of police investigations or that of the chief constable, and these are matters for which there are other complaints processes and/or, appropriate authorities to deal with such matters.

Since the last meeting there has been four further communications (83), (84), (85) and (86) and these was again related to the alleged conduct of a police officer or the conduct of individual police investigations for which there are other complaints processes and/or, appropriate authorities to deal with such matters.

There have been no further complaints received up to the 23rd November 2020.

Consultations

N/A

Implications:

This item has the following implications, as indicated:

Legal Implications

The procedures adopted by the Panel comply with the Elected Local Policing Bodies (Complaints and Misconduct) Regulations 2012 which are issued under the Police Reform and Social Responsibility Act 2011 for the handling of complaints and matters concerning the conduct of the holders of the office of Police and Crime Commissioner.

Financial Implications

There are no direct financial implications arising from this report. It is proposed the handling of such complaints will be contained within existing resources.

Risk management

The requirement to monitor and record complaints against the PCC and DPCC is in accordance with the provisions of The Elected Policing Bodies (Complaints and Misconduct) Regulations 2012.

Local Government (Access to Information) Act 1985 List of Background Papers

Paper Agenda and Minutes from	<u>Date</u> November 2012	Contact/Directorate/Tel David Fairclough HR, Legal & Governance
Agenda and Minutes from	July 2014	David Fairclough HR, Legal & Governance
Agenda and Minutes from	March 2016	David Fairclough HR, Legal & Governance
		01254 585642

Agenda Item 17

POLICE AND CRIME PANEL

Meeting to be held on 7th December 2020

WEBCASTING PANEL MEETINGS

Contact for further information: Phil Llewellyn (01254) 585369, HR, Legal and Governance Services, phil.llewellyn@blackburn.gov.uk

Executive Summary

This report outlines arrangements to effectively broadcast meetings of the Panel whilst virtual meetings are still being held.

Recommendation

The Panel is requested to approve the procurement of webcasting services from Auditel for the next five meetings after which time the position be reviewed.

Background and Advice

Since the Covid-19 outbreak it has been necessary to hold virtual meetings of the Panel, which also have to be broadcast live by law.

Panel Members will be aware of the efforts of the Host Authority and Members in engaging in tests and in joining the virtual meetings of the Panel held using MS Teams Live Events. Officers have been looking at how to resolve the issue of the inter council computer configurations and licences whilst also using a product which should be familiar to most. There have been challenges in arranging remote public meetings involving 15 different Council configurations/licences/firewalls/setups at such short notice whilst all Councils were also prioritising other Covid response activities.

Whilst attendance at the Panel meeting in October was good, it did involve some members having to dial in via audio, and certain Councils are still in the process of fully implementing Teams, so following tests, feedback and review, arrangements were made for the meeting on 7th December to be held via 'normal' Teams, which would enable all to join the meeting, even if their authority had not implemented the full Teams solution yet.

Arrangements with the Council's partner, Auditel, were made to broadcast the meeting at a one off cost of £495 and the Home Office funding utilised for this purpose, and if this is considered successful at today's meeting provides the option for continuing this arrangement for several meetings whilst we have to meet remotely, at a cost of £395 per meeting if five meetings are booked in advance.

Given the time spent to date on remote meetings by Officers of the Host Authority and also Members of the Panel in engaging in tests and communication, it is considered a necessary solution to the issues of engagement to date.

As Panel Members will be aware, it may that Hybrid meetings are held in the near future, and again, webcasting would be required for this, so it is necessary to have a process to enable this going forwards.

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N/A

Implications:

N/A

Legal Implications

The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020 ("the Regulations") came into force on 4 April 2020 and apply to local authority meetings (and Police and Crime Panel meetings) which are required to be held before 7 May 2021, and confers statutory powers to hold remote meetings.

The Regulations also make provision for authorities to make changes to their procedure rules to facilitate remote meetings convened under this new power and enable local authorities to deal with the practicalities of holding remote meetings. These include voting, member and public access to documents and remote access of public and press. The Regulations apply to meetings of a local authority, an executive of a local authority, a joint committee of two or more local authorities, and a committee or sub-committee of any of those bodies. Regulation 5 makes it clear that any reference in other legislation that local authority meetings must involve persons being present in the same place can now be met by councillors attending remotely, provided certain conditions are met:

These are that members in remote attendance must at all times be able:

- to hear (and where possible see) and be so heard (and where possible be seen) by the other members in attendance
- to hear (and where possible see) and so be heard (and where possible be seen), by any member of the public entitled to attend the meeting; and
- to be heard (and where possible be seen) by any other member of the public so entitled who are present or accessing the meeting remotely.

It is therefore important that good facilities are in place to holding and webcasting virtual public meetings.

Financial Implications

The Grant Agreement includes a maximum of £53,300 for costs of administering Panels and up to £920 for expenses per member to a maximum of £11,040 (maximum 20 Panel members). This has been confirmed again by the Home Office for 2020/21, and as the Panel usually claims less than half of this amount, there is plenty of budget available for this proposal.

Risk management

If this proposal is not supported there is a risk that Members of the Panel will not be able to carry out their role during the period virtual meetings are held.

Local Government (Access to Information) Act 1985 List of Background Papers

Quotation from Auditel.

Contact/Directorate/Tel

Phil Llewellyn, HR, Legal & Corporate Services (01254) 585369

Reasons for inclusion in Part II, if appropriate N/A